Conversation No. 517-020

Date: June 11, 1971 Time: 2:05 - 2:38 p.m. Location: Oval Office

Participants: Richard Nixon, Henry Kissinger, and John B. Connally

Connally soon joined Nixon and Kissinger in the Oval Office, where he propounded at great length upon the threat posed by Allende's nationalization policy to American interests elsewhere in the region. Nixon shared with Connally his frustration with the IMF and World Bank, which he believed were not doing enough to use their financial leverage against Third World nations that had or were pursuing nationalization without adequate compensation.

Neither Connally nor Nixon realistically expected that the U.S. Government could use force to coerce other nations into abandoning nationalization. In that sense, their positions were not dissimilar from those expressed by State Department. The difference lay in the fact that Connally urged the President not to passively accept nationalization without compensation. Only energetic action could set an example for other nations considering following Allende's lead: "And the only thing, the only pry we have on 'em, the only lever we have on 'em, it seems to me, is at least if we could shut off their credit, or shut off the markets for the commodities they produce, or something. But we have to be in a position to impose some economic sanctions on 'em. Now, you can't impose military sanctions, but we can impose financial or economic sanctions." In light of the opposition of the State Department and its Latin American Division (which Nixon described as a "disaster area"), Connally suggested the possibility of the President "issuing a statement, a statement of policy—a White Paper, so to speak—in which he instructs all the government that as a matter of policy, this government will not vote for, nor favor, any loan to any country that has expropriated American interests, unless until that country is furnishing good and sufficient evidence that satisfactory payment has been made."

Nixon heartily concurred, adding that a failure to take tough action was "going to encourage others to go and do likewise." Consequently, it made sense to establishing a precedent and "find a place to kick somebody in the ass." Rather than indulge Allende's

<sup>&</sup>lt;sup>1</sup> Connally had prepared a short memorandum for the President's perusal prior to the meeting, but he apparently did not deliver it. Connally to Nixon, "Expropriations in Latin America," June 11, 1971, *FRUS: 1969-1976*, iv: Document 154. The taped conversation covered far more ground than Connally's memorandum.

excesses, Nixon was happy to let the Soviets shoulder the burden: "Let it be a drain on the Russians. I just have a feeling here that I think we ought to treat Chile...like we treat this damn Castro."

[Portions of this conversation are transcribed in FRUS, v.E7.]

**517-020** Clip1 (2.6m, 2:39)

**Nixon:** What I wanted to talk to you about, John, is to be sure you understand what my attitude is on the—on all the—firsthand on these various loans, and so forth, to places like Chile. Second, my attitude towards the International Monetary Fund. [Unclear] they're coming up to me with this stuff [unclear]—

**Connally:** I'm sure that State will.

**Nixon:** And, I just got Henry in this morning. He was in New York yesterday, that's why he couldn't join us last night, for his [unclear], and I reminded him, I told Henry I did this and that you would talk to him, and he obviously knew what it was. But in any event, then I says, I wanted to be sure you understood that, when I—on that Allende—on that Chilean thing, that I had not yet asked your position. I said Treasury, and Senate, and everybody else, 'cause we've got to string Agnew to get Congressmen [unclear] and all those for a variety of reasons [unclear]. The—My feelings about it are pretty—are very strong. That, first, I can't—First, I realized, let's start with this proposition: that everything we do with the Chilean Government will be watched by other governments and revolutionary groups in Latin America as a signal as to what they can do and get away with. Therefore, I tend to be against doing anything for 'em. The second thing is that I feel that, as you do, that it's—the American people will, at the appropriate time, they'll welcome our taking a goddamn strong position against one of these things. The people, I mean publicly, and, of course, there's a lot in this for us to do that. They're calm, and the only thing that confuses them from time to time is always to have this thrown up to us. It's particularly the argument that is made by the State [Department] people, and it would be convincingly said that they always make, and that is that, "Well, you're going to help 'em more than you hurt 'em by tearing 'em down." The point being that you make martyrs of them, and everybody's watching us to see whether we're being fair, and all that sort of thing. I told Henry this morning that I was a little tired of hearing that argument.

BEGIN WITHDRAWN ITEM NO. 1
[National Security]
[Duration: 1m 27s]
INDIA-PAKISTAN
END WITHDRAWN ITEM NO. 1

## **517-020** Clip2 (5.4m, 5:38)

**Nixon:** Despite Allende, you know, trying to make us the goat of the assassination of the Christian Democratic Secretary of the Interior [Zujovic] down there, first, if we'd attempted it, we'd have done it. If we did anything, if we were participating, we were just doing a goddamn poor job, and I just don't think we're—we're poor at the CIA, but not that poor.

**Connally:** [Laughs]

**Nixon:** But, nevertheless, coming back to the India-Pakistan thing: you were right, and Bill was wrong on the point about the International Monetary Fund and the World Bank, particularly their staffs. Now, I don't agree with people that'll leave Schweitzer and McNamara out of it, because they have, I must say, they've gone along with their staffs.<sup>2</sup> But, they are playing the role of God in judging not just the economic viability of loans, but whether or not loans should be made to nations that, frankly, live up to the moral criteria that we think governments should live up to. I don't think that has anything to do with a loan. The State [Department] argument there is that it does, you know, count and that affects stability and so forth. You show me—On the other hand, in my view, if a loan's to be made, maybe a dictatorship is the most stable damn country to make it to. And if it is, make it to a dictatorship. If, on the other hand, you show me some cesspool like, well, like some of these Latin American countries like Colombia, and the rest, that are trying to make it the other way, they can be very bad risks. The very fact that they are supposed to be [unclear] and all these things. I, frankly, feel that on this loan business that it's extremely important, extremely important for us to stay out of [unclear]. You know that when I say "us," for the international lending agencies to get into this whole business of political [unclear]. And now, I said some of these things last night, and I want you to know that that's the feeling. I want Henry to say a word about the Chilean thing, and where it stands, and Bolivia, and where we go from here. It is very important that you, in other words, that you keep it—and I haven't brought

<sup>&</sup>lt;sup>2</sup> Pierre-Paul Schweitzer, Managing Director of the International Monetary Fund, 1963-1973. Robert Strange McNamara, President of the World Bank, 1968-1981.

Pete Peterson in because he isn't yet sophisticated enough in this field, but I want to talk to him quite candidly as this—but it's very important that you know that when you've got, in my mind, this general gut reaction now, I want you to know that you're riding high. What—The way it comes to me is, see, I've got a whole stack of papers in here—

Connally: Um-hmm.

**Nixon:** —and the rest, and I say, well, di-di-di-di [et cetera], and my views are strong, strongly in this direction. Henry supports that position, and, I mean, and not that he'd allow his views—I mean, he naturally supports my views, but even as a matter of conviction—but I'd like for you to just tell me how John's input did get in, that we did take it into account, and what we finally did.

Kissinger: Well, first—

Nixon: Let's talk about Chile.

**Kissinger:** One procedural point [unclear] on the Senior Review Group.

Connally: Right.

**Kissinger:** When I chair these meetings, I feel what I tell the President is between the President and me.

Connally: Right.

**Kissinger:** I don't give the bureaucrats any inkling of what my thinking is.

Connally: Right.

Kissinger: And therefore, I play a very neutral role, except as a devil's advocate in these—

Connally: Um-hmm.

**Kissinger:** —meetings, but then I pass this on the President. For example, I underlined your opposition, and attached your opposition as the only background paper to the—

Nixon: The Chilean paper, right?

**Kissinger:** On the Chilean paper. So your man shouldn't draw the conclusion that because I play the neutral role as the chairman of these meetings that I'm out of step with what you just heard the President say.

Nixon: Sure.

Connally: Well, I got no such indication.

Kissinger: Right.

**Nixon:** So I support him [Kissinger]. Well, I can tell you that, that you might.

Connally: Yeah.

Kissinger: And you might just want to take a look at—This is my summing up of the issues

[unclear]—

[Unclear exchange]

Kissinger: —the Ex-Im Bank should be authorized to process the loan, including providing a preliminary commitment on loan-banking procedures, and which has definitely had some easing of our value restrictions. DoD favors processing the loan, but only if we obtain assurance from the GoC that the planes will not be used for service to Cuba. Treasury, at that time, they were not in favor of processing the loan at all. And then I attached your memorandum saying why. The President wrote underneath, "Be sure Connally knows I will cut off, if given a good hand in proving this." Now, we do have the problem that, basically, the State Department has had the view on Chile that they would like to go back to normal relations as soon as they reasonably can. Almost any issue that came-comes into the Senior Review Group on Chile has advised of under the pretext of not giving them an excuse to make an issue with us, of giving them whatever it is they're asking for. Now, I have always had the view, if they—if it served Allende's purpose to have a showdown with us, he would have it.

**Nixon:** No question there.

BEGIN WITHDRAWN ITEM NO. 2
[National Security]
[Duration:5s\_]
FOREIGN RELATIONS
END WITHDRAWN ITEM NO. 2

**517-020\_Clip3** (5.2m, 5:24)

Nixon: Oh, goddamnit, John, he's [Allende's] smart.

**Kissinger:** And very smart.

**Nixon:** That's right.

**Connally:** Very smart.

Kissinger: So—

Connally: Even very tough.

**Kissinger:** —looking at the record, he—it must serve his purpose that there's no showdown.

Nothing to [unclear].

Nixon: That's correct.

**Kissinger:** Now, on the two issues that are here, one is the \$5 million [unclear] credit, which it has been recommended that we use—that they be permitted to use as security on a \$20 million emergency credit. Now, the President has approved what is, in effect, actually, John's recommendation, and also Meyer's: that we don't agree with that; that we just give the \$5 million.

Nixon: And no help?

**Kissinger:** No. And don't let them pyramid it at all. We can't do away with the \$5 million, because we've already told them that that's what they've got. On the Ex-Im Bank, the President had approved it, but we've put a hold on it.

Nixon: That's right.

**Kissinger:** Because, now, with this threat—with this accusation against our being involved in the murder of a right wing politician, which is really insanity. This guy was on our side; he was an opponent of Allende.

**Nixon:** That's right.

**Kissinger:** To say that we assassinated him is just—

Nixon: They assassinated him; the Communists did.

**Kissinger:** Almost certainly the Communists assassinated him—

**Nixon:** Why not?

**Kissinger:** —and they're playing this like the Nazis played the Reichstag—

[Unclear exchange]

**Nixon:** Those totalitarians.

Connally: Sure.

**Kissinger:** So, I think, now, that we—The disadvantage—

**Nixon:** What should we do about the 707s, though? That's the—

**Kissinger:** Well, the problem with the 707s is that we can write credit restrictions into it that would give us a hand, but it would then open the door for every other credit application. Don't you think?

Nixon: Yeah.

**Connally:** I like that. As far as I'm concerned on the 707s are—they're really immaterial. And if there's some other purpose, [unclear] a purpose with these airplanes, I have no argument. Now, to the extent that, in any case, we're going to continue to give 'em credit, that's where I do have some objections—

**Kissinger:** Well, on that, that's the heart of your argument. That one can view it as not just speaking about the restrictions on that particular loan. All the loan planes would almost certainly be used on the round way stops to Cuba.

**Nixon:** That's right. But I think we should turn 'em down.

**Kissinger:** Why don't we sit on it? We don't have to do anything.

Nixon: All right. Let's not.

**Kissinger:** Just don't—

[Unclear exchange]

**Kissinger:** Don't—don't accept the application. And now that they've accused us of assassinating their politicians, they are the ones that have made this lie. The argument that was made was that Allende had insisted that we were refusing these loans on political grounds, and the fear that State had was that we were—that might give him a pretext for a showdown with us.

**Nixon:** And Allende needed a pretext; you're absolutely right. He'll take his pretext to

Moscow—

**Connally:** Or he'll make one.

Nixon: Sure he will. That's right.

Connally: If one arises, fine. If not, he'll make one.

Nixon: I agree.

**Kissinger:** So, I think we should neither accept it, nor reject it. If he gives us a good deal on the copper, we can then accept it.

Connally: He's not going to give you a good deal on copper. He's made a bitter speech and, in effect, told Harold [sic; Bradford] Mills of OPIC that he's going to penalize—he's going to pump Kennecott and Anaconda—he's called them by name. And he didn't—then he didn't denounce IT&T, but he did these two copper companies. And he said that, in effect, "They raped this state." You know, "They've ravaged this land and taken from the people and [unclear]—" [Unclear exchange]

T7. . TT 1

**Kissinger:** He's—

Connally: The copper companies.

Kissinger: He's a—

Connally: Well—

**Kissinger:** He's bad news.

Connally: Well, this is going to cost us. OPIC is charging \$1.07. We have, in Chile, \$300 million of guarantees. And it's going to cost the government \$300 million, because he's expropriating, but he doesn't pay for it. And he is now askin'—and he's this smart, you see—he's now asked what the guarantees are that cover these expropriations. So, what he's goin' to do is he's either going to get the total value of the properties now to about where the guarantees are, and let us pick up the whole tab on the American companies, so that [unclear].

[Unclear exchange]

Connally: So—Well, I've made my point, Henry. That's all I, all I—

[Unclear exchange]

Nixon: Here's what we want to do, John. What I—what I really want to do is this: Basically, this kind of a thing, normally, would be handled through the Peterson Committee. Now—And, naturally, then it would come through to me. I want to set up a procedure whereby—if you would, I want you to—and just do it on a basis of where you send your guy in, of course, with your recommendations, John. Well, where this—where these economic and political problems are involved at the highest level and you [unclear] pick up the phone and ask Henry. And, Henry, I want you, in your turn, to ask him. You understand? We have—We're interested in your economic judgment, but I'm also interested in the political judgment—

<sup>&</sup>lt;sup>3</sup> President of the Overseas Private Investment Corporation, 1970-1973.

BEGIN WITHDRAWN ITEM NO. 3
[National Security]
[Duration: 1m 32s ]
FOREIGN AFFAIRS
END WITHDRAWN ITEM NO. 3

## **517-020** Clip4 (6.2m, 6:24)

**Connally:** Well, you see where this get to be a—where this gets to be a real problem for us. We have two general propositions: One, we have our bilateral aid, and what we do. Then we have, secondly, what we do in the multilateral field. Well, now, in Bolivia, specifically on that subject, before the Inter-American Bank is going to come the proposition: Do we approve a \$19 million loan to Bolivia that will have to be followed by approximately a \$24 million loan from the World Bank, for a total of \$43 million, to build a pipeline from this oilfield that they had expropriated from Gulf to run in to Argentina.<sup>4</sup> They proposed to pay us \$78 million for this expropriated oil and gas property over a 20-year period, at no interest, out of 25 percent of the oil and 33 1/3 percent of the gas that they develop and sell from Gulf's oilfield to Argentina, after we put up the money to build the line. Now, that's their proposition to Gulf, which Gulf wants it because they say, "Well, you know, this is our only hope. If we don't get this, we get nothing." Well, then we—then we give 'em a PL480 loan. We negotiated an agreement with 'em on April 30th and 31st, and the very next day, they expropriate [the Mina] Matilde [Corporation], which is a company of Engelhard Minerals and United States Steel, during that day, May the 1st, to celebrate May Day.<sup>5</sup> In the, in—In January, they expropriate the International Metals [Processing] Company.<sup>6</sup> The IMPC is a little ole' company that was formed for the purpose of taking [unclear] out of one of the old Patino mines, which is waste material. They developed a little process, that they figure they can take the waste tailings from this mine and get enough tin out of it to be economically feasible. It's not a lot of money in it, but perhaps \$3 million. We've got a \$1 million guaranteed. Then we come to Guyana, and these are all pyramiding, as you well know. 7 Guyana passed a

<sup>&</sup>lt;sup>4</sup> "Bolivians Seize and Nationalize Gulf Subsidiary," *New York Times* (October 18, 1969), 1; Juan de Onis, "U.S. Companies in Bolivia Uneasy," *New York Times* (May 30, 1971), F3.

<sup>&</sup>lt;sup>5</sup> Juan de Onis, "Bolivia Seizes American-Owned Mine," New York Times (May 2, 1971), 27.

<sup>&</sup>lt;sup>6</sup> Edwin Dale, "World Bank Used for U.S. Protest," New York Times (June 28, 1971), 47.

<sup>&</sup>lt;sup>7</sup> *Ibid*.

legislative act through their legislature, in effect, expropriating all bauxite in the country. Ok, this first applies to Alcan. Now, they'll say, "Oh, well, where' not going to crush Reynolds." There're two companies: Alcan and Reynolds. And they're saying to our people, to United States people, "Well, we [unclear] don't worry. We're just talking about Alcan; Reynolds is going to be all right." Well, as soon as they get Alcan chewed up, well then, they'll take Reynolds, of course. [Unclear] Now, the Jamaicans, on the other hand, have—are saying to us directly that, "If Guyana gets away with it, we're going to be under great pressure from the Left to expropriate all the bauxite holdings of American companies in Jamaica." Look, between Surname, Jamaica, and Guyana, that's 80 percent of the bauxite produced in the world. And in Jamaica, alone, you've got the Aluminum Company of America, you've got Reynolds, you've got Kennecott Copper, you've got Kaiser, you've got all the major aluminum companies. And we've got exposure. We've got an investment of seven-hundred and roughly fifty million dollars in Jamaica. We've got insurance of \$465 million against it. We've got a billion and half dollars insurance in Latin America alone, and we're already looking at paying out somewhere between \$500 million and \$700 million, just to get things started.

Nixon: Um-hmm.

**Connally:** So, at some point, we haven't got an answer. Whatever your position is, that's going to be my position. But, do we vote in the Inter-American Bank next week to go for the \$19 million loan to Gulf in Bolivia, or don't—?

**Kissinger:** Is there no way you can delay?

Connally: Well, we'll try to delay it.

**Kissinger:** I think, at a minimum, we ought to delay it for a month and get it—get this whole issue looked at in the NSC procedure.

Connally: I sure agree.

**Kissinger:** Don't you think—?

**Connally:** I sure agree. Yes, sir, totally. You know, these things just come up on us. Now, I approved one the other day. It was a big one. It was \$8.6 million for Bolivia. It was a cattle deal; they're going to buy some New Zealand cattle for eight million bucks.<sup>8</sup>

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<sup>&</sup>lt;sup>8</sup> Ibid.

Nixon: Hmm.

**Connally:** And it helps them to that extent. And the only thing, the only pry we have on 'em, the only lever we have on 'em, it seems to me, is at least if we could shut off their credit, or shut off the markets for the commodities they produce, or something. But we have to be in a position to impose some economic sanctions on 'em. Now, you can't impose military sanctions, but we can impose financial or economic sanctions.

**Nixon:** You see, here's the thing we face in Latin America: it seems to me that if this virus spreads, we also have the problem that, looking at the State Department, one of the reasons we have [unclear] it's not Bill, it is Flan—Flanigan. Just getting somebody over there, at State, that will take a hard-nosed view on this. Henry, tell John that the disaster area that the Latin American Division at the State Department is. In fact, I'll tell you. One of the—One—You remember old Henry Holland?9

Connally: Sure.

**Nixon:** He was a good man.

Connally: Sure—

**Nixon:** He knew what this was all about.

Connally: Yeah.

**Nixon:** The Latin American Division of the State Department, today, is a damn disaster area.

They are a disaster area. They're nice people. Meyer—Meyer couldn't be nicer, but down below him are a helluva lot—

**Kissinger:** Well, they have this ideological preference for the left-wing Christian Democrats. Now, the left-wing Christian Democrats very often agree with the Communists on almost everything, except certain—

Nixon: Except foreign policy.

**Kissinger:** —democratic procedures.

**Nixon:** That's right.

<sup>&</sup>lt;sup>9</sup> Assistant Secretary of State for Inter-American Affairs, 1954-1956.

**Kissinger:** And even those—and their religion. I mean, for example, Meyer told me the other day, when Somoza was here, he told me full of pride, he had told Somoza that if he didn't liberalize his regime he'd go the way of his father. Well, you know, now—

**Nixon:** Well, you sure can't say this. I—Well then, frankly, I don't want him to liberalize his regime; I hope he keeps it like it is.

**Connally:** My God, I would hope so. He's the only friend we've got down there— [Unclear exchange]

**Kissinger:** So, on issue after issue, we have had—The President has now invited the Brazilian President up here.

Nixon: Médici.

Kissinger: Médici.

**Nixon:** Over the violent objections of State.

**Kissinger:** But, we have had a hell of a time getting any sort of confidential exchange with the largest country in Latin America that's, basically, on our side.

BEGIN WITHDRAWN ITEM NO. 4
[National Security]
[Duration:7s\_]
FOREIGN AFFAIRS
END WITHDRAWN ITEM NO. 4

## **517-020\_Clip5** (6m, 6:15)

**Nixon:** The Brazilians, at the present time, are in a helluva fight with us about this fishing rights business. <sup>10</sup> Well now, on that—out of that, I mean, we've got to fight on our fishing rights thing, and some other things, but it's the last thing we need with Brazil.

**Kissinger:** Yeah, I know.

**Nixon:** But here the State Department wasn't keen on taking on some of these other countries that were kicking us around on the fishing rights, but Brazil, because it's a dictatorship, goddamnit, they want to fight it.

**Kissinger:** Which isn't even enforcing the regulations.

Nixon: Oh, it isn't?

<sup>&</sup>lt;sup>10</sup> Joseph Novitski, "Brazil Stands Firm on 200-Mile Sea Limit and Joins Five Other Latin Nations in Conflict with U.S.," *New York Times* (June 6, 1971), 12.

**Kissinger:** They promulgated them.

Nixon: Oh, I see.

Kissinger: They promulgated them in a typically Brazilian way: They say that any ship that is

seized after a warning—

Nixon: Um-hmm?

**Kissinger:** Or can be seized after a warning. They always make sure—

Nixon: Yeah.

**Kissinger:** —that they give the warning when the ship is ready to leave. They haven't yet—

Nixon: Um-hmm?

Kissinger: —done anything. We have told them to wait 'til October until [unclear] you and

Médici can meet.

Nixon: Yeah.

**Kissinger:** And so far that's worked.

**Nixon:** We've got to play—we've got to play the goddamn Brazilian thing. We've got to keep Brazil strongly on our side, and in the hands of a strong, stable, conservative government. Now, I don't care whether Médici did it. You know, they—The—Excuse me for a moment.

Kissinger: Sure.

**Nixon:** The problem, really, in all these loans, Henry, is that it—that I'm concerned about is that, pretext or no pretext, he doesn't need 'em, I agree. Second, it's just the fact that if you start doing it, it's going to encourage others to go and do likewise. And I think John's point is that some place along, maybe we ought to find a place to kick somebody in the ass. Now, you know, we didn't kick [Juan] Velasco. Now, everybody says, "Now, that was great." I'm not so sure. I'm just not so sure that we—You know, a lot of our Latins said, "Wasn't it good? You handled that just right." What'd we get out it?

**Kissinger:** Well, Velasco, I have to say [unclear]—

**Nixon:** And this time [unclear]—

**Kissinger:** And, I think he was a lousy case.

Nixon: Yeah.

<sup>&</sup>lt;sup>11</sup> Juan Francisco Velasco Alvarado, President of Peru, 1968-1975.

**Kissinger:** But, Chile, which is a Marxist Government, the guy's going all out. I have a report from somebody who was at a—

[Unclear exchange]

**Kissinger:** —who was at an OAS meeting, who said that the Cubans and Chileans were working hand in—

Nixon: [Unclear]—

**Kissinger:** Hand in glove—Oh, no, no, it couldn't have been [at the] OAS. It was some sort of inter-American meeting.

Nixon: Yeah.

**Kissinger:** At any rate, the Cubans and Chileans were working hand in glove, drafting resolutions jointly, and—

Nixon: Well—

**Kissinger:** —and that there's no doubt whether the Chileans—I've always felt—we need to take a stand on. And if we take it from that, if they wind up being as well-off as their neighbors, what incentives do their neighbors have not to yield to the—to their domestic Left? Argentina has a big Communist group, which, really, for operational purposes, could go on a program very similar to the Communist program—

Nixon: That's right.

**Kissinger:** Expropriation—

Nixon: Sure.

**Kissinger:** —anti-U.S. It doesn't have to be Communist, but for our interests, I don't know.

What do you think John?

**Connally:** It's the same. It'd be the same—

Nixon: Sure.

Connally: That hurts the same—

**Nixon:** Internally, it will be totally expropriation and nationalist. It's what's basically more than a —basically more of the—It's—It'll be on the Right, but a completely nationalistic attitude. Their foreign policy could be a little different, that's about all.

Kissinger: Yeah. Yeah.

Nixon: Maybe. Maybe.

Kissinger: Yeah.

**Nixon:** Who knows?

**Kissinger:** It could be very anti-U.S., as Perón was.

Nixon: Sure, sure. Perón was—

Connally: Assume, once you get this studied, let me suggest to you that you get us involved, to the President, of making a statement, issuing a statement, a statement of policy—a White Paper, so to speak—in which he instructs all the government that as a matter of policy, this government will not vote for, nor favor, any loan to any country that has expropriated American interests, unless until that country is furnishing good and sufficient evidence that satisfactory payment has been made. And now, that's basically the policy of the World Bank, now; it is not the policy of the Inter-American Development Bank. [Coughs] It's a loose thing, and we operate one multinational bank one way, one S.O. [statement of] policy, and our bilateral aid is operated on still another policy. And this has the effect, it seems to me, if this—and, you see, to me, this does two things: Number one, it serves what [unclear]. And, secondly—and it's a uniform policy. Thirdly, it says to all to all these nations, "You can't expropriate our people and continue to get financial help from us until you decide how you're gonna pay 'em." And third, it says something to the American businessman that I think is extremely important and extremely powerful.

Nixon: Right.

**Connally:** It says for a change, we're gonna start with McNamara.

Nixon: [Unclear].

**Kissinger:** Well, why don't I, if you agree, Mr. President, issue a directive? Say that pending NSC review of this subject, you want all of these applications, from countries where there is expropriation going on, held up. Wouldn't that help you?

Connally: Oh, sure. Absolutely. It'd be great.

Kissinger: And we'll put a four-week deadline on it, and that will give you a handle.

Nixon: [Unclear] and you want to be sure Peterson is—

Kissinger: Oh, yeah.

**Nixon:** —fully informed on it.

**Kissinger:** Definitely.

**Nixon:** Basically, it goes beyond his provenance, though, because this does involve our attitude

toward these damn countries politically—

Connally: Oh, I think, basically, it's a political decision you're making—

Nixon: Yeah.

[Unclear exchange]

Connally: The economic part of it—

Nixon: Yeah?

**Connally:** —is purely incidental.

Nixon: That's right.

Connally: [Unclear]—

Nixon: You know, it's the—the thing is, though, we—let's, now, get this whole procedure

worked out. You see, the problem is—the problem is that [unclear] some of our people and

[unclear]. They're very naïve, huh?

BEGIN WITHDRAWN ITEM NO. 5

[National Security]

[Duration:51s]

**CHILE** 

END WITHDRAWN ITEM NO. 5

**517-020** Clip6 (868k, 0:53)

**Nixon:** Goddamnit, let the Russians put out the money for it. Let it be a drain on the Russians. I just have a feeling here that I think we ought to treat Chile—begin treating them, and as we get along, and don't worry too much about it like we treat, treat this damn Castro. And, incidentally, you'll hearing be the arguments about Castro. There can't be any change on that. We're doing the right thing about Castro; we should not open up there. This fellow is in deep, deep trouble and normalizing relations with Castro at a time that he's stepping up some of his subversive activities

is just the wrong thing to do.

**Connally:** I haven't heard anything about it, but I would, instinctively, be violently opposed to

it—

**Nixon:** Yeah. Well, there's something you'll hear.

**Kissinger:** It comes up every once in a while.

Nixon: Yeah. It hasn't in the last—But we'll—We have this, we have this understanding.

[...]

**517-020\_Clip7** (844k, 0:52)

**Nixon:** And, the way I would work this, John, is to just, you know, pick up the phone and say, now you're going to get the damn thing done.

Connally: Well, this—You know, this—

[Unclear exchange]

**Nixon:** John, Henry, the point is [unclear] I think what you ought to do is have a memo written for cosmetics, but pick up the phone, and once you have something like that, give Henry a call, say, "Look [unclear] we ought to kick 'em." If you feel it, then let us know. [Unclear] —

Connally: Yeah.

**Nixon:** —we'll work it.

Connally: All right.

**Kissinger:** That's right.

Nixon: All right.

Connally: Thank you very much, sir.

**Nixon:** I got to rehearse the wedding now.

**Connally:** [Laughs]

[Voices trails off as Kissinger and Connally departed at 2:38 p.m. End of conversation.]